

March 15, 2021

Honorable Michael Regan
Administrator
US Environmental Protection Agency Mail Code 1101A
1200 Pennsylvania Ave. NW
Washington, DC 20460

Re: Urgency of Addressing PFAS Threats to Health and the Environment

Dear Administrator Regan:

Per- and Polyfluoroalkyl Substances (PFAS) are one of the most important public health challenges facing the Biden-Harris Administration. We are writing as active scientists and risk assessors to give input into how the incoming EPA leadership can uphold the campaign commitments made by President-elect Biden to strengthen protection from the serious risks of these chemicals.

Our scientific perspective is detailed below and includes the following elements:

- Given the known persistence, bioaccumulation, and toxicity of many PFAS, and that EPA has identified over 9,000 PFAS compounds, it is critical to apply a class-based approach to regulation, and to eliminate non-essential uses of these chemicals. EPA should also issue a moratorium on new pre-manufacture notices (PMNs) and new uses of existing PFAS under the Toxic Substances Control Act (TSCA).
- EPA should use testing authority under TSCA to require comprehensive health and environmental testing of the many PFAS that are widely present in the environment and people. Strategically-directed *in vivo* toxicity testing and human studies will provide necessary information to support a class-based regulatory approach and to validate *in vitro* and *in silico* screening approaches that are being developed.
- As a first step towards achieving this goal, EPA should grant a petition under TSCA filed on October 14, 2020 by six North Carolina non-profit groups that would hold Chemours, a major PFAS producer, accountable for funding environmental and health data on 54 PFAS chemicals that have been released into the environment from its manufacturing facility.

PFAS are readily transported around the globe and build up in people and wildlife. EPA has identified over 9,000 PFAS but the number of substances in current production or the environment may be much greater. Known as “forever chemicals,” these chemicals take thousands of years to break down in the environment. People are exposed to PFAS by eating food, drinking water, breathing air and through consumer products, food packaging and pesticides. PFAS are present in the bodies of nearly all people living in the U.S., Europe, and most of the world. The PFAS that have been studied are known to cause serious toxic effects, including cancer, thyroid disease, birth defects, hormone disruption, decreased fertility, and immune system suppression, among many others. There is growing evidence that PFAS exposures may cause more severe cases of COVID-19 and may reduce the effectiveness of vaccines.

In its Environmental Justice Plan, the Biden-Harris Campaign committed to designate PFAS as hazardous substances under Superfund, set enforceable limits for PFAS under the Safe Drinking Water Act, prioritize PFAS substitutes through procurement, accelerate toxicity studies and research on PFAS, and

ensure adequate testing and remediation for widespread PFAS water contamination, especially in disadvantaged communities.

In carrying out these commitments, EPA should manage PFAS as a class in light of their similar molecular structures, properties, and human health hazards. PFAS are well-suited to treatment as a class because of their extreme persistence, accumulation potential, toxicity, and potential risk. Rather than inefficiently addressing each chemical individually, a class approach would provide an orderly and expeditious process for phasing out all but essential PFAS uses, greatly reducing future exposure. As a first step in implementing a class approach, it is essential that EPA place a moratorium under TSCA on all PMNs for new PFAS and on new uses of existing PFAS.

Class-based approaches have been successfully applied to numerous other groups of chemicals, including PCBs, dioxins, organophosphate pesticides, organochlorine pesticides, and organohalogen flame retardants.

Eliminating non-essential uses of PFAS going forward, however, would not remove PFAS from the environment or undo the widespread exposure which has already occurred from decades of production and use. For example, millions of people in communities across all 50 States are struggling with PFAS contaminated drinking water as a result of years of discharges from manufacturing facilities and use of aqueous film-forming foam (AFFF) for fire suppression at military installations and airports. The health effects of past, current and future exposure from historical PFAS manufacture and use are poorly understood because of inadequate testing, subjecting communities to largely undefined risks and depriving medical professionals of the ability to treat PFAS-related health conditions.

To address this information need, on October 14, 2020, six North Carolina non-profit groups filed a petition under section 21 of TSCA requesting that the agency require health and environmental effects testing on 54 PFAS being manufactured by The Chemours Company (Chemours) at its chemical production facility in Fayetteville, North Carolina. Hundreds of thousands of residents in the Cape Fear River watershed have been exposed for decades to a mixture of PFAS chemicals discharged into the river by Chemours. These communities may have experienced serious health problems in response to PFAS exposures and they and their doctors deserve to know what these health effects are. However, there is currently little health or environmental effects information about most of these 54 PFAS.

On January 7, 2021, the Trump EPA denied the North Carolina petition, refusing to hold Chemours accountable for the necessary testing. The Biden EPA should reconsider and grant the petition. This would both benefit the impacted communities and establish a template for holding other PFAS manufacturers responsible for funding studies on the impacts of their chemicals.

The animal and human studies called for in the North Carolina petition are critical to obtain informative and reliable information about PFAS health effects. We support efforts to develop new approach methodologies/non-animal methods (NAMs) that reduce the need for animal testing. However, NAMs have simply not progressed to the point where they are appropriate for understanding the effects of PFAS. While NAMs may be feasible for some simple and direct toxicity endpoints such as skin irritation, reliable non-animal methods for predicting complex systemic toxicities do not exist. In fact, the animal and human studies proposed in the petition will produce the very data that EPA needs to develop NAMs and verify that they can predict PFAS toxicity as precisely as traditional testing.

In summary, we recommend a class-based ban on all PFAS except essential uses. We further recommend EPA reconsider the previous administration's denial of the North Carolina petition and use its TSCA authority to order Chemours to conduct the animal and human testing on the 54 PFAS proposed in the petition.

Respectfully Submitted,

Linda S. Birnbaum, Ph.D., D.A.B.T., A.T.S.
Scientist Emeritus and Former Director
National Institute of Environmental Health Sciences and National Toxicology Program
Scholar in Residence, Duke University

Ruthann Rudel
Research Director, Silent Spring Institute*

Laurel Schaider, Ph.D.
Research Scientist, Silent Spring Institute*

Rainer Lohmann
Prof. of Oceanography, Director of SRP STEEP Center, University of Rhode Island

Mary Martin Gant, M.S.
Policy Analyst (Retired), National Institute of Environmental Health Sciences*

Liping Feng
Associate Professor, Duke University*

P. Lee Ferguson, Ph.D.
Associate Professor, Duke University

Jacqueline Taylor Bangma
Postdoctoral Researcher, ORISE*

Vicki Quint
Firefighter Advocate, Quint LLC

Alissa Cordner, Ph.D.
Associate Professor, Whitman College*

Kate Hoffman, M.S.E.S., M.P.A., Ph.D.
Research Assistant Professor, Duke University

Gretta Goldenman
Coordinator, Global PFAS Science Panel*

Carla A. Ng, Ph.D.

Assistant Professor, Department of Civil & Environmental Engineering and Department of Environmental and Occupational Health, University of Pittsburgh*

Phil Brown Ph.D.

University Distinguished Professor of Sociology and Health Sciences, Northeastern University*

Nicholas J. Herkert Ph.D.

Research Project Manager, Duke University*

Bruce Lanphear, M.D., M.P.H.

Professor of Health Sciences, Simon Fraser University

Rebecca Fry, Ph.D.

Carol Remmer Angle Distinguished Professor, UNC-Chapel Hill*

Carol Kwiatkowski, PhD

Adjunct Assistant Professor, North Carolina State University*

Tracey Woodruff, Ph.D., M.P.H.

Executive Director, University of California, San Francisco Program on Reproductive Health and the Environmentt

Maricel V. Maffini, Ph.D.

Independent Consultant

Heather Patisaul, Ph.D.

Professor and Associate Dean for Research, NC State University*

Miriam L Diamond, Ph.D.

Professor, University of Toronto

Scott M. Belcher, Ph.D.

Professor, North Carolina State University*

Courtney Carignan

Assistant Professor, Michigan State University*

Kristin Shrader-Frechette, Ph.D.

O'Neill Endowed Professor Emerita, University of Notre Dame, Notre Dame, IN

Juleen Lam, Ph.D., M.H.S., M.S.

Assistant Professor, California State University, East Bay*

Katherine Pelch, Ph.D.
Assistant Professor, University of North Texas Health Science Center*

Wendy Heiger-Bernays, Ph.D.
Professor of Environmental Health, Boston University

Celia Chen, M.S., Ph.D.
Research Professor, Dartmouth College

Alan Ducatman
Professor Emeritus, West Virginia University School of Public Health

Frank von Hippel, Ph.D.
Professor, Northern Arizona University

Cara Peters
Postbac IRTA Fellow, NIEHS*

Richard Clapp, D.Sc., M.P.H.
Professor Emeritus, Boston University School of Public Health*

Drake Phelps
PhD Candidate, North Carolina State University*

Rachel Morello-Frosch
Professor, University of California, Berkeley, School of Public Health and Department of Environmental Science, Policy and Management*

Chris Vulpe, M.D., Ph.D.
Professor, University of Florida, Gainesville*

Antonio Planchart, Ph.D.
Associate Professor, North Carolina State University

Lida Chatzi
Professor, University of Southern California*

Sandra P Eckel, Ph.D.
Associate Professor, University of Southern California

Dania Valvi
Assistant Professor of Environmental Medicine and Public Health, Icahn School of Medicine at Mount Sinai

Rob McConnell
Professor of Preventive Medicine, University of Southern California

Dr. Nikolaos Stratakis
Postdoctoral Scholar, University of Southern California*

David Buchwalter
Professor, North Carolina State University*

Detlef Knappe
Professor, North Carolina State University

Emily Hammel, M.P.H.
PhD Candidate, Boston University School of Public Health*

Beth Haley, M.A.
Doctoral Student, Boston University School of Public Health, Department of Environmental Health

Ami Zota, Sc.D., M.S.
Associate Professor, George Washington University Milken School of Public Health*

Jesse Goodrich, Ph.D.
Postdoctoral Scholar, University of Southern California*

Kathryn Atherton
Graduate Student, Boston University

Tara Miller
PhD Candidate, Boston University

Erin Baker, Ph.D.
Associate Professor, North Carolina State University

Dhimiter Bello, Sc.D., M.Sc.
Professor & Associate Dean for Research, University of Massachusetts Lowell*

John L. Adgate
Professor, Department of Environmental and Occupational Health, Colorado School of Public Health*

Isabel Warner
PhD Candidate, University of Queensland*

David V. Conti, Ph.D.
Professor, University of Southern California

Tara Illgner
Graduate Student, University of Virginia*

Pradeep Kurup
Professor and Chair Civil and Environmental Engineering, University of Massachusetts Lowell*

Michael B. Ross, Ph.D.
Assistant Professor, University of Massachusetts Lowell*

Kathryn Crawford, Ph.D.
Assistant Professor, Middlebury College

Elizabeth Southerland, Ph.D.
Former Director of EPA's Office of Science and Technology, Environmental Protection Network*

Kevin Teichman, Ph.D.
Senior Scientist (Retired), Environmental Protection Agency

Jamie DeWitt, Ph.D., D.A.B.T.
Associate Professor, East Carolina University*

David Q. Andrews, Ph.D.
Senior Scientist, Environmental Working Group*

Anna Reade, Ph.D.
Staff Scientist, Natural Resources Defense Council

Richard Troast, Ph.D.
Senior Scientist (Retired), Environmental Protection Agency

Thomas Webster
Professor, Boston University School of Public Health

Kathryn Rodgers, M.P.H.
Staff Scientist, Silent Spring Institute

**Institutional affiliation is for identification purposes only*